₾ 12-09-04 8:15 AM **©**

1	JUVENILE JUSTICE RECODIFICATION
2	2005 GENERAL SESSION
3	STATE OF UTAH
4	Sponsor: Douglas C. Aagard
5 6	LONG TITLE
7	General Description:
8	This bill recodifies Title 62A, Chapter 7, Youth Corrections, to reflect the duties and
9	functions of the Division of Juvenile Justice Services.
10	Highlighted Provisions:
11	This bill:
12	 reorganizes, by amendments and by repeal and reenactment, provisions of the
13	chapter into parts within the chapter that set forth the division's functions and duties
14	in an accessible order;
15	clarifies functions of the division and of the Youth Parole Authority;
16	 clarifies that the criminal offense of damaging a jail or other confinement facility
17	applies also to juvenile detention facilities; and
18	 makes technical corrections and amends cross references as required by the
19	reordering of the chapter provisions and also makes stylistic corrections.
20	Monies Appropriated in this Bill:
21	None
22	Other Special Clauses:
23	This bill provides an immediate effective date.
24	Utah Code Sections Affected:
25	AMENDS:
26	62A-7-101, as last amended by Chapter 171, Laws of Utah 2003
27	62A-7-104 , as last amended by Chapters 140 and 281, Laws of Utah 2002



28	62A-7-201, as last amended by Chapter 171, Laws of Utah 2003
29	62A-7-202, as last amended by Chapter 200, Laws of Utah 1997
30	62A-7-203, as last amended by Chapter 36, Laws of Utah 1996
31	76-8-306, as last amended by Chapters 140 and 240, Laws of Utah 2004
32	76-8-418, as last amended by Chapter 66, Laws of Utah 1996
33	77-37, as last amended by Chapter 35, Laws of Utah 2002
34	78-3a-113, as last amended by Chapters 102 and 267, Laws of Utah 2004
35	ENACTS:
36	62A-7-401.5 , Utah Code Annotated 1953
37	62A-7-402, Utah Code Annotated 1953
38	62A-7-403, Utah Code Annotated 1953
39	62A-7-404, Utah Code Annotated 1953
40	62A-7-501 , Utah Code Annotated 1953
41	62A-7-502 , Utah Code Annotated 1953
42	62A-7-503 , Utah Code Annotated 1953
43	62A-7-504 , Utah Code Annotated 1953
44	62A-7-505 , Utah Code Annotated 1953
45	62A-7-506 , Utah Code Annotated 1953
46	62A-7-507 , Utah Code Annotated 1953
47	62A-7-601 , Utah Code Annotated 1953
48	62A-7-701 , Utah Code Annotated 1953
49	62A-7-702, Utah Code Annotated 1953
50	REPEALS AND REENACTS:
51	62A-7-105, as last amended by Chapter 4, Laws of Utah 1993, Second Special Session
52	62A-7-106, as last amended by Chapters 240 and 240, Laws of Utah 2004
53	62A-7-107, as enacted by Chapter 1, Laws of Utah 1988
54	62A-7-108, as enacted by Chapter 1, Laws of Utah 1988
55	62A-7-109, as last amended by Chapter 176, Laws of Utah 2002
56	62A-7-110, as enacted by Chapter 1, Laws of Utah 1988
57	62A-7-111, as enacted by Chapter 1, Laws of Utah 1988
58	REPEALS:

	62A-7-204, as enacted by Chapter 53, Laws of Utah 1991
	62A-7-205 , as enacted by Chapter 267, Laws of Utah 1992
;	Be it enacted by the Legislature of the state of Utah:
	Section 1. Section 62A-7-101 is amended to read:
	Part 1. Division of Juvenile Justice Services - Functions and Duties
	62A-7-101. Definitions.
	As used in this chapter:
	[(1) "Alternatives to secure detention" means a nonsecure, nonresidential, or residential
	program designated to provide intensive supervision in the community, rehabilitation services,
,	or work programs for youth who are diverted from detention. Designated alternatives include
	home detention, day/night reporting centers, electronic monitoring, and contempt programs.]
	[(2)] (1) "Authority" means the Youth Parole Authority, established in accordance with
	Section [62A-7-109] <u>62A-7-501</u> .
	[(3)] (2) "Board" means the Board of Juvenile Justice Services established in
	accordance with Section 62A-1-105.
	[(4)] (3) "Community-based program" means a nonsecure residential or nonresidential
	program designated to supervise and rehabilitate youth offenders in the least restrictive setting,
	consistent with public safety, and designated or operated by or under contract with the division.
	[(5)] (4) "Control" means the authority to detain, restrict, and supervise a youth in a
	manner consistent with public safety and the well being of the youth and division employees.
	[(6)] <u>(5)</u> "Court" means the juvenile court.
	[(7) "Day/night reporting center" means a nonsecure, nonresidential or residential
	program designated to provide supervision for youth who may otherwise be held in a more
	restrictive setting.]
	[(8)] (6) "Delinquent act" is an act which would constitute a felony or a misdemeanor if
	committed by an adult.
	[(9)] "Detention" means secure detention or home detention.
	[(10)] (8) "Detention center" means a facility established in accordance with Title 62A,
	Chapter 7, Part 2, Detention Facilities.
	[(11)] (9) "Director" means the director of the Division of Juvenile Justice Services.

90	[(12)] (10) "Discharge" means a written order of the [division] Youth Parole Authority
91	that removes a youth offender from its jurisdiction.
92	[(13)] (11) "Division" means the Division of Juvenile Justice Services.
93	[(14) "Electronic monitoring" means a method of supervision of youth in the
94	community, in nonsecure placements, by way of electronic surveillance that provides 24-hour
95	information and immediate reports of violations.]
96	[(15) "Guidelines" means the written statewide rules for admission to secure detention
97	and home detention promulgated by the division in accordance with Sections 63-46a-4 and
98	63-46a-6.]
99	[(16)] (12) "Home detention" means predispositional placement of a child in the child's
100	home or a surrogate home with the consent of the child's parent, guardian, or custodian for
101	conduct by a child who is alleged to have committed a delinquent act or postdispositional
102	placement pursuant to Subsection 78-3a-118(2)(f) or 78-3a-901(3).
103	[(17) "Juvenile receiving center" means a nonsecure, nonresidential program
104	established by the division that is responsible for juveniles taken into custody by law
105	enforcement for status offenses or delinquent acts, but who do not meet the criteria for
106	admission to secure detention or shelter.]
107	[(18)] (13) "Observation and assessment program" means a service program operated
108	or purchased by the division, that is responsible for temporary custody of youth offenders for
109	observation.
110	[(19)] (14) "Parole" means a conditional release of a youth offender from residency in a
111	secure facility to live outside that facility under the supervision of the Division of Juvenile
112	Justice Services or other person designated by the division.
113	(15) "Receiving center" means a nonsecure, nonresidential program established by the
114	division or under contract with the division that is responsible for juveniles taken into custody
115	by a law enforcement officer for status offenses or delinquent acts, but who do not meet the
116	criteria for admission to secure detention or shelter.
117	[(20)] (16) "Rescission" means a written order of the Youth Parole Authority that
118	rescinds a parole date.
119	[(21)] (17) "Revocation of parole" means a written order of the Youth Parole Authority
120	that terminates parole supervision of a youth offender and directs return of the youth offender

121	to the custody of a secure facility because of a violation of the conditions of parole.
122	[(22)] (18) "Runaway [youth]" means a youth who willfully leaves the residence of a
123	parent or guardian without the permission of the parent or guardian.
124	[(23)] (19) "Secure detention" means predisposition placement in a facility operated by
125	or under contract with the division, for conduct by a child who is alleged to have committed a
126	delinquent act.
127	[(24)] (20) "Secure facility" means any facility operated by or under contract with the
128	division, that provides 24-hour supervision and confinement for youth offenders committed to
129	the division for custody and rehabilitation.
130	[(25)] (21) "Shelter" means the temporary care of children in physically unrestricted
131	facilities pending court disposition or transfer to another jurisdiction.
132	[(26)] (22) "Temporary custody" means control and responsibility of nonadjudicated
133	youth until the youth can be released to the parent, guardian, a responsible adult, or to an
134	appropriate agency.
135	[(27)] (23) "Termination" means a written order of the Youth Parole Authority that
136	terminates a youth offender from parole.
137	[(28)] (24) "Ungovernable" means a youth in conflict with a parent or guardian, and the
138	conflict:
139	(a) results in behavior that is beyond the control or ability of the youth, or the parent or
140	guardian, to manage effectively;
141	(b) poses a threat to the safety or well-being of the youth, the family, or others; or
142	(c) results in the situations in both Subsections $[\frac{(28)}{(24)}]$ (a) and (b).
143	[(29)] (25) "Work program" means a public or private service work project established
144	and administered by the division for youth offenders for the purpose of rehabilitation,
145	education, and restitution to victims.
146	[(30)] (26) "Youth offender" means a person 12 years of age or older, and who has not
147	reached 21 years of age, committed or admitted by the juvenile court to the custody, care, and
148	jurisdiction of the division, for confinement in a secure facility or supervision in the
149	community, following adjudication for a delinquent act which would constitute a felony or
150	misdemeanor if committed by an adult.
151	[(31)] (27) (a) "Youth services" means services provided in an effort to resolve family

152	conflict:
153	(i) for families in crisis when a minor is ungovernable or runaway; or
154	(ii) involving a minor and the minor's parent or guardian.
155	(b) These services include efforts to:
156	(i) resolve family conflict;
157	(ii) maintain or reunite minors with their families; and
158	(iii) divert minors from entering or escalating in the juvenile justice system;
159	(c) The services may provide:
160	(i) crisis intervention;
161	(ii) short-term shelter;
162	(iii) time out placement; and
163	(iv) family counseling.
164	Section 2. Section 62A-7-104 is amended to read:
165	62A-7-104. Division responsibilities.
166	[(1) The division:]
167	[(a) shall establish and administer youth services; and]
168	[(b) may enter into contracts with state and local governmental entities and private
169	providers to provide the youth services.]
170	[(2)] (1) The division is responsible for all youth offenders committed to it by juvenile
171	courts for secure confinement or supervision and treatment in the community.
172	$\left[\frac{(3)}{2}\right]$ The division shall:
173	(a) establish and administer a continuum of community, secure, and nonsecure
174	programs for all youth offenders committed to the division; and
175	(b) establish and maintain all detention and secure facilities and set minimum standards
176	for those facilities.
177	[(4) (a) The division shall, in accordance with Title 63, Chapter 46a, Utah
178	Administrative Rulemaking Act, promulgate written statewide rules as guidelines for
179	admission to secure detention and home detention.]
180	[(b) The division shall implement those rules as guidelines and provide training
181	regarding the implementation of those guidelines to law enforcement agencies, division
182	employees, juvenile court employees, and to other affected agencies and individuals upon their

183	request.]
184	[(5) The division shall establish and administer a continuum of community, secure, and
185	nonsecure programs for all youth offenders committed to the division.]
186	[(6) The division shall establish and administer Juvenile Receiving Centers, Juvenile
187	Assessment Programs, and other programs to provide temporary custody, care, risk-needs
188	assessments, evaluations, and control for nonadjudicated youth placed with the division.]
189	[(7)] <u>(3)</u> The division shall place youth offenders committed to it in the most
190	appropriate program for supervision and treatment.
191	[(8) In any order committing a youth offender to the division, the juvenile court shall
192	specify whether the youth offender is being committed for secure confinement or placement in
193	a community-based program. The division shall place the youth offender in the most
194	appropriate program within the category specified by the court.]
195	[(9)] (4) The division shall employ staff necessary to:
196	(a) supervise and control youth offenders in secure facilities or in the community;
197	(b) supervise and coordinate treatment of youth offenders committed to the division for
198	placement in community-based programs; and
199	(c) control and supervise nonadjudicated youth placed with the division for temporary
200	services in receiving centers, youth services, and other programs established by the division.
201	[(10) The division shall establish observation and assessment programs necessary to
202	serve youth offenders committed by the juvenile court for short-term observation under
203	Subsection 78-3a-118(2)(e). Whenever possible, those programs shall be conducted in settings
204	separate and distinct from secure facilities for youth offenders.]
205	[(11)] (5) Youth in the custody or temporary custody of the division are controlled or
206	detained in a manner consistent with public safety and rules promulgated by the division. In
207	the event of an unauthorized leave from a secure facility, detention center, community-based
208	program, receiving center, home, or any other designated placement, division employees have

[(12) The division shall establish and operate compensatory-service work programs designed to place youth offenders in public or private service work projects for the purpose of rehabilitation, education, and restitution to victims.]

the authority and duty to locate and apprehend the youth, or to initiate action with local law

209

210

211

212

213

enforcement agencies for assistance.

214	[(13)] (6) The division [may] shall establish and operate compensatory-service work
215	programs for youth offenders committed to the division by the juvenile court. The
216	compensatory-service work program shall:
217	(a) provide labor to help in the operation, repair, and maintenance of public facilities,
218	parks, highways, and other programs designated by the division;
219	(b) provide educational and prevocational programs in cooperation with the State
220	Board of Education for youth offenders placed in the program; and
221	(c) provide counseling to youth offenders.
222	[(14)] (7) The division shall establish minimum standards for the operation of all
223	private residential and nonresidential rehabilitation facilities which provide services to
224	juveniles who have committed a delinquent act, in this state or in any other state.
225	[(15)] (8) In accordance with policies established by the board, the division shall
226	provide regular training for staff of secure facilities, detention staff, case management staff, and
227	staff of the community-based programs.
228	[(16)] (9) (a) The division is authorized to employ special function officers, as defined
229	in Section 53-13-105, to locate and apprehend [absconders] minors who have absconded from
230	division custody, transport minors taken into custody pursuant to division policy, investigate
231	cases, and carry out other duties as assigned by the division.
232	(b) Special function officers may be employed through contract with the Department of
233	Public Safety, any P.O.S.T. certified law enforcement agency, or directly hired by the division.
234	[(17)] (10) The division shall designate employees to obtain the saliva DNA specimens
235	required under Section 53-10-403. The division shall ensure that the designated employees
236	receive appropriate training and that the specimens are obtained in accordance with accepted
237	protocol.
238	Section 3. Section 62A-7-105 is repealed and reenacted to read:
239	62A-7-105. Information supplied to division.
240	(1) Juvenile court probation sections shall render full and complete cooperation to the
241	division in supplying the division with all pertinent information relating to youth offenders who
242	have been committed to the division.
243	(2) Information under Subsection (1) may include, but is not limited to, prior criminal
244	history, social history, psychological evaluations, and identifying information specified by the

245	division.
246	Section 4. Section 62A-7-106 is repealed and reenacted to read:
247	62A-7-106. Annual review of programs and facilities.
248	(1) (a) The division shall annually review all programs and facilities that provide
249	services to juveniles who have committed a delinquent act, in this state or in any other state,
250	which would constitute a felony or misdemeanor if committed by an adult, and license those
251	programs and facilities that are in compliance with standards approved by the board. The
252	division shall provide written reviews to the managers of those programs and facilities.
253	(b) Based upon policies established by the board, programs or facilities that are unable
254	or unwilling to comply with the approved standards may not be licensed.
255	(2) Any private facility or program providing services under this chapter that willfully
256	fails to comply with the standards established by the division is guilty of a class B
257	misdemeanor.
258	Section 5. Section 62A-7-107 is repealed and reenacted to read:
259	62A-7-107. Contracts with private providers.
260	(1) This chapter does not prohibit the division from contracting with private providers
261	or other agencies for the construction, operation, and maintenance of juvenile facilities or the
262	provision of care, treatment, and supervision of youth offenders who have been committed to
263	the care of the division.
264	(2) All programs for the care, treatment, and supervision of youth offenders committed
265	to the division shall be licensed in compliance with division standards within six months after
266	commencing operation.
267	Section 6. Section 62A-7-108 is repealed and reenacted to read:
268	62A-7-108. Records Property of division.
269	(1) All records maintained by programs that are under contract with the division to
270	provide services to youth offenders are the property of the division and shall be returned to it
271	when the youth offender is terminated from the program.
272	(2) The division shall maintain an accurate audit trail of information provided to other
273	programs or agencies regarding youth offenders under its jurisdiction.
274	Section 7. Section 62A-7-109 is repealed and reenacted to read:
275	62A-7-109. Restitution by youth offender.

(1) The division shall make reasonable efforts to ensure that restitution is made to the
victim of a youth offender. Restitution shall be made through the employment of youth
offenders in work programs. However, reimbursement to the victim of a youth offender is
conditional upon that youth offender's involvement in the work program.
(2) Restitution may be made a condition of release, placement, or parole by the
division. In the event of parole revocation or, where there is no court order requiring
restitution to the victim and the loss to the victim has been determined, the division shall
evaluate whether restitution is appropriate and, if so, the amount or type of restitution to which
the victim is entitled.
(3) The division shall notify the juvenile court of all restitution paid to victims through
the employment of youth offenders in work programs.
Section 8. Section 62A-7-110 is repealed and reenacted to read:
62A-7-110. Juvenile Justice Services Victim Restitution Account.
(1) There is created within the General Fund a nonlapsing restricted account known as
the "Juvenile Justice Services Victim Restitution Account," which shall be administered by the
division.
(2) The Juvenile Justice Services Victim Restitution Account shall be used exclusively
for establishing work programs, as defined in Section 62A-7-101.
Section 9. Section 62A-7-111 is repealed and reenacted to read:
62A-7-111. Cost of support and maintenance of youth offender Responsibility.
(1) On commitment of a youth offender to the division, and on recommendation of the
division to the juvenile court, the juvenile court may order the youth offender or his parent,
guardian, or custodian, to share in the costs of support and maintenance for the youth offender
during his term of commitment.
(2) After payment of collection expenses, any remaining balance collected under the
provisions of Subsection (1) may be deposited in the "Juvenile Justice Services Victim
Restitution Account" created in Section 62A-7-110 at the discretion of the director.
Section 10. Section 62A-7-201 is amended to read:
Part 2. Detention Facilities
62A-7-201. Confinement Facilities Restrictions.
(1) Children under 18 years of age, who are apprehended by any officer or brought

before any court for examination under any provision of state law, may not be confined in jails, lockups, or cells used for [ordinary criminals or] persons 18 years of age or older who are charged with crime, or in secure postadjudication correctional facilities operated by the division, except as provided by specific statute and in conformance with [approved] standards approved by the board.

- (2) (a) Children charged by information or indictment with crimes as a serious youth offender under Section 78-3a-602 or certified to stand trial as an adult pursuant to Section 78-3a-603 may be detained in a jail or other place of detention used for adults.
- (b) Children detained in adult facilities under Section 78-3a-602 or 78-3a-603 prior to a hearing before a magistrate, or under Subsection 78-3a-114(3), may only be held in certified juvenile detention accommodations in accordance with rules promulgated by the division. Those rules shall include standards for acceptable sight and sound separation from adult inmates. The division certifies facilities that are in compliance with the division's standards.
- (3) In areas of low density population, the division may, by rule, approve juvenile holding accommodations within adult facilities that have acceptable sight and sound separation. Those facilities shall be used only for short-term holding purposes, with a maximum confinement of six hours, for children alleged to have committed an act which would be a criminal offense if committed by an adult. Acceptable short-term holding purposes are: identification, notification of juvenile court officials, processing, and allowance of adequate time for evaluation of needs and circumstances regarding release or transfer to a shelter or detention facility.
- (4) Children who are alleged to have committed an act which would be a criminal offense if committed by an adult, may be detained in holding rooms in local law enforcement agency facilities for a maximum of two hours, for identification or interrogation, or while awaiting release to a parent or other responsible adult. Those rooms shall be certified by the division, according to the division's rules. Those rules shall include provisions for constant supervision and for sight and sound separation from adult inmates.
- (5) Willful failure to comply with any of the provisions of this section is a class B misdemeanor.
- (6) (a) The division is responsible for the custody and detention of children under 18 years of age who require detention care prior to trial or examination, or while awaiting

338	assignment to a home or facility, as a dispositional placement under Subsection
339	78-3a-118(2)(f)(i) or 78-3a-901(3)(a), and of youth offenders under Subsection [62A-7-112]
340	<u>62A-7-504(</u> 8).
341	(b) The division shall provide standards for custody or detention under Subsections
342	(2)(b), (3), and (4), and shall determine and set standards for conditions of care and
343	confinement of children in detention facilities.
344	(c) All other custody or detention shall be provided by the division, or by contract with
345	a public or private agency willing to undertake temporary custody or detention upon agreed
346	terms, or in suitable premises distinct and separate from the general jails, lockups, or cells used
347	in law enforcement and corrections systems.
348	[(7) A child who willfully and intentionally damages a jail or other place of
349	confinement as provided in Section 76-8-418, including a detention, shelter, or secure
350	confinement facility, operated by the Division of Juvenile Justice Services, commits an act
351	which would be a third degree felony if committed by an adult.]
352	Section 11. Section 62A-7-202 is amended to read:
353	62A-7-202. Location of detention facilities and services.
354	(1) The division shall provide detention facilities and services in each county, or group
355	of counties, as the population demands, in accordance with the provisions of this chapter.
356	(2) The division, through its detention centers, is responsible for development,
357	implementation, and administration of home detention services, and shall establish criteria for
358	placement on home detention.
359	(3) The division shall make rules, in accordance with Title 63, Chapter 46a, Utah
360	Administrative Rulemaking Act, establishing standards for admission to secure detention and
361	home detention programs.
362	(4) The division shall provide training regarding implementation of the rules to law
363	enforcement agencies, division employees, juvenile court employees, and other affected
364	agencies and individuals upon their request.
365	Section 12. Section 62A-7-203 is amended to read:
366	62A-7-203. Detention Physical facilities.
367	[(1) The division, with the aid of the Division of Facilities Construction and
368	Management, shall provide suitable physical facilities to meet the detention requirements of

369 any county or group of counties. The division may use existing state-owned properties for 370 detention purposes.] 371 [(2) Notwithstanding Subsection (1), the] The division may issue requests for proposals to allow for the private construction of 372 373 facilities suitable to meet the detention requirements of any county or group of counties, 374 subject to approval by the governor. The governor shall furnish an analysis of the benefits of 375 the proposals received to the Capital Facilities and Administrative Services Appropriations 376 Subcommittee for its review. 377 Section 13. Section **62A-7-401.5** is enacted to read: 378 Part 4. Secure Facilities 379 62A-7-401.5. Secure facilities. (1) The division shall maintain and operate secure facilities for the custody and 380 381 rehabilitation of youth offenders who pose a danger of serious bodily harm to others, who 382 cannot be controlled in a less secure setting, or who have engaged in a pattern of conduct 383 characterized by persistent and serious criminal offenses which, as demonstrated through the 384 use of other alternatives, cannot be controlled in a less secure setting. 385 (2) The director shall appoint an administrator for each secure facility. An 386 administrator of a secure facility shall have experience in social work, law, criminology, 387 corrections, or a related field, and also in administration. 388 (3) (a) The division, in cooperation with the State Board of Education, shall provide 389 instruction, or make instruction available, to youth offenders in secure facilities. The 390 instruction shall be appropriate to the age, needs, and range of abilities of the youth offender. 391 (b) An assessment shall be made of each youth offender by the appropriate secure 392 facility to determine the offender's abilities, possible learning disabilities, interests, attitudes, 393 and other attributes related to appropriate educational programs. 394 (c) Prevocational education shall be provided to acquaint youth offenders with 395 vocations and vocational requirements and opportunities. 396 (4) The division shall place youth offenders who have been committed to the division 397 for secure confinement and rehabilitation in a secure facility, operated by the division or by a 398 private entity, that is appropriate to ensure that humane care and rehabilitation opportunities are 399 afforded to the youth offender.

400	(5) The division shall adopt, subject to approval by the board, standards, policies, and
401	procedures for the regulation and operation of secure facilities, consistent with state and federal
402	<u>law.</u>
403	Section 14. Section 62A-7-402 is enacted to read:
404	62A-7-402. Aiding or concealing youth offender Trespass Criminal penalties.
405	(1) A person who commits any of the following offenses is guilty of a class A
406	misdemeanor:
407	(a) entering, or attempting to enter, a building or enclosure appropriated to the use of
408	youth offenders, without permission;
409	(b) entering any premises belonging to a secure facility and committing or attempting
410	to commit a trespass or damage on those premises; or
411	(c) willfully annoying or disturbing the peace and quiet of a secure facility or of a youth
412	offender in a secure facility.
413	(2) A person is guilty of a third degree felony who:
414	(a) knowingly harbors or conceals a youth offender who has:
415	(i) escaped from a secure facility; or
416	(ii) absconded from:
417	(A) a facility or supervision; or
418	(B) supervision of the Division of Juvenile Justice Services; or
419	(b) willfully aided or assisted a youth offender who has been lawfully committed to a
420	secure facility in escaping or attempting to escape from that facility.
421	(3) As used in this section:
422	(a) a youth offender absconds from a facility when he:
423	(i) leaves the facility without permission; or
424	(ii) fails to return at a prescribed time.
425	(b) A youth offender absconds from supervision when he:
426	(i) changes his residence from the residence that he reported to the division as his
427	correct address to another residence, without notifying the Division of Juvenile Justice Services
428	or obtaining permission; or
429	(ii) for the purpose of avoiding supervision:
430	(A) hides at a different location from his reported residence; or

431	(B) leaves his reported residence.
432	Section 15. Section 62A-7-403 is enacted to read:
433	62A-7-403. Care of pregnant youth offender.
434	(1) When a youth offender in a secure facility is pregnant, the division shall ensure that
435	adequate prenatal and postnatal care is provided, and shall place her in an accredited hospital
436	before delivery. As soon as her condition after delivery will permit, the youth offender may be
437	returned to the secure facility.
438	(2) If the division has concern regarding the youth offender's fitness to raise her child,
439	the division shall petition the juvenile court to hold a custody hearing.
440	Section 16. Section 62A-7-404 is enacted to read:
441	62A-7-404. Commitment Termination and review.
442	(1) A youth offender who has been committed to a secure facility shall remain until the
443	offender reaches the age of 21, is paroled, or is discharged.
444	(2) A youth offender who has been committed to a secure facility shall appear before
445	the authority within 90 days after commitment, for review of treatment plans and establishment
446	of parole release guidelines.
447	Section 17. Section 62A-7-501 is enacted to read:
448	Part 5. Youth Parole Authority
449	62A-7-501. Youth Parole Authority Expenses Responsibilities Procedures.
450	(1) There is created within the division a Youth Parole Authority.
451	(2) (a) The authority is composed of ten part-time members and five pro tempore
452	members who are residents of this state. No more than three pro tempore members may serve
453	on the authority at any one time.
454	(b) Throughout this section, the term "member" refers to both part-time and pro
455	tempore members of the Youth Parole Authority.
456	(3) (a) Except as required by Subsection (3)(b), members shall be appointed to
457	four-year terms by the governor with the consent of the Senate.
458	(b) The governor shall, at the time of appointment or reappointment, adjust the length
459	of terms to ensure that the terms of authority members are staggered so that approximately half
460	of the authority is appointed every two years.
461	(4) Each member shall have training or experience in social work, law, juvenile or

462	criminal justice, or related behavioral sciences.
463	(5) When a vacancy occurs in the membership for any reason, the replacement member
464	shall be appointed for the unexpired term.
465	(6) During the tenure of his appointment, a member may not:
466	(a) be an employee of the department, other than in his capacity as a member of the
467	authority;
468	(b) hold any public office;
469	(c) hold any position in the state's juvenile justice system; or
470	(d) be an employee, officer, advisor, policy board member, or subcontractor of any
471	juvenile justice agency or its contractor.
472	(7) In extraordinary circumstances or when a regular member is absent or otherwise
473	unavailable, the chair may assign a pro tempore member to act in the absent board member's
474	place.
475	(8) (a) Members shall receive no compensation or benefits for their services, but may
476	receive per diem and expenses incurred in the performance of the member's official duties at
477	the rates established by the Division of Finance under Sections 63A-3-106 and 63A-3-107.
478	(b) Members may decline to receive per diem and expenses for their service.
479	(9) The authority shall determine appropriate parole dates for youth offenders, based on
480	guidelines established by the board. The board shall review and update policy guidelines
481	annually.
482	(10) Youth offenders may be paroled to their own homes, to a residential
483	community-based program, to a nonresidential community-based treatment program, to an
484	approved independent living setting, or to other appropriate residences, but shall remain on
485	parole until parole is terminated by the authority.
486	(11) The division's case management staff shall implement parole release plans and
487	shall supervise youth offenders while on parole.
488	(12) The division shall permit the authority to have reasonable access to youth
489	offenders in secure facilities and shall furnish all pertinent data requested by the authority in
490	matters of parole, revocation, and termination.
491	Section 18. Section 62A-7-502 is enacted to read:
492	62A-7-502. Youth Parole Authority Parole procedures.

(1) The authority has responsibility for parole release, rescission, revocation, and	
termination for youth offenders who have been committed to the division for secure	
confinement. The authority shall determine when and under what conditions youth offenders	
who have been committed to a secure facility are eligible for parole.	
(2) Each youth offender shall be served with notice of parole hearings, and has the	
right to personally appear before the authority for parole consideration.	
(3) Orders and decisions of the authority shall be in writing, and each youth offender	
shall be provided written notice of the authority's reasoning and decision in his case.	
(4) The authority shall establish policies and procedures, subject to board approval, fo	<u>r</u>
the authority's governance, meetings, hearings, the conduct of proceedings before it, the parole	<u>;</u>
of youth offenders, and the general conditions under which parole may be granted, rescinded,	
revoked, modified, and terminated.	
Section 19. Section 62A-7-503 is enacted to read:	
62A-7-503. Administrative officer of Youth Parole Authority.	
The director shall appoint an administrative officer of the authority, who is responsible	:
for the day-to-day operations of the authority.	
Section 20. Section 62A-7-504 is enacted to read:	
62A-7-504. Parole revocation Hearing Procedures.	
(1) The authority may revoke the parole of a youth offender after a hearing and upon	
determination that there has been a violation of law or of a condition of parole by the youth	
offender which warrants his return to a secure facility. The parole revocation hearing shall be	
held at a secure facility.	
(2) Before returning a youth offender to a secure facility for a parole revocation	
hearing, the division shall provide a prerevocation hearing within the vicinity of the alleged	
violation, to determine whether there is probable cause to believe that the youth offender	
violated the conditions of his parole. Upon a finding of probable cause, the youth offender ma	y
be remanded to a secure facility, pending a revocation hearing.	
(3) A paroled youth offender is entitled to legal representation at the parole revocation	
hearing, and if the youth offender or his family has requested but cannot afford legal	
representation, the authority shall appoint legal counsel.	
(4) The authority and the administrative officer have power to issue subpoenas, compe	<u>:1</u>

524	attendance of witnesses, compel production of books, papers, and other documents, administer	
525	oaths, and take testimony under oath for the purposes of conducting the hearings.	
526	(5) (a) A youth offender shall receive timely advance notice of the date, time, place,	
527	and reason for the hearing, and has the right to appear at the hearing.	
528	(b) The authority shall provide the youth offender an opportunity to be heard, to	
529	present witnesses and evidence, and to confront and cross-examine adverse witnesses, unless	
530	there is good cause for disallowing that confrontation.	
531	(6) Decisions in parole revocation hearings shall be reached by a majority vote of the	
532	present members of the authority.	
533	(7) The administrative officer shall maintain summary records of all hearings and	
534	provide written notice to the youth offender of the decision and reason for the decision.	
535	(8) The authority may issue a warrant to order any peace officer or division employee	
536	to take into custody a youth offender alleged to be in violation of parole conditions. The	
537	division may issue a warrant to any peace officer or division employee to retake a youth	
538	offender who has escaped from a secure facility. Based upon that warrant, a youth offender	
539	may be held in a local detention facility for no longer than 48 hours, excluding weekends and	
540	legal holidays, to allow time for a prerevocation hearing of the alleged parole violation, or in	
541	the case of an escapee, arrangement for transportation to the secure facility.	
542	Section 21. Section 62A-7-505 is enacted to read:	
543	<u>62A-7-505.</u> Conditions of parole.	
544	Conditions of parole shall be specified in writing and agreed to by the youth offender.	
545	That agreement shall be evidenced by the signature of the youth offender, affixed to the parole	
546	document.	
547	Section 22. Section 62A-7-506 is enacted to read:	
548	62A-7-506. Discharge of youth offender.	
549	(1) A youth offender may be discharged from the jurisdiction of the division at any	
550	time, by written order of the Youth Parole Authority, upon a finding that no further purpose	
551	would be served by secure confinement or supervision in a community setting.	
552	(2) Discharge of a youth offender shall be in accordance with policies approved by the	
553	board.	
554	(3) Discharge of a youth offender is a complete release of all penalties incurred by	

555	adjudication of the offense for which the youth offender was committed.
556	Section 23. Section 62A-7-507 is enacted to read:
557	62A-7-507. Appeal regarding parole release or revocation.
558	A youth offender, or the parent or legal guardian of a youth offender, may appeal any
559	decision of the authority regarding parole release, rescission, or revocation, to the executive
560	director or his designee. The executive director or his designee may set aside or remand the
561	authority's decision only if it is arbitrary, capricious, an abuse of discretion, or contrary to law.
562	Section 24. Section 62A-7-601 is enacted to read:
563	Part 6. Prevention and Early Intervention
564	62A-7-601. Youth services for prevention and early intervention Director of
565	programs Program standards.
566	(1) The division shall establish and operate prevention and early intervention youth
567	services programs.
568	(2) The division shall adopt with the approval of the board statewide policies and
569	procedures, including minimum standards for the organization and operation of youth services
570	programs.
571	(3) The division shall establish housing, programs, and procedures to ensure that youth
572	who are receiving services under this section and who are not in the custody of the division are
573	served separately from youth who are in custody of the division.
574	(4) The division may enter into contracts with state and local governmental entities and
575	private providers to provide the youth services.
576	(5) The division shall establish and administer juvenile receiving centers and other
577	programs to provide temporary custody, care, risk-needs assessments, evaluations, and control
578	for nonadjudicated youth placed with the division.
579	Section 25. Section 62A-7-701 is enacted to read:
580	Part 7. Community-Based Programs
581	62A-7-701. Community-based programs.
582	(1) The division shall operate residential and nonresidential community-based
583	programs to provide care, treatment, and supervision for paroled youth offenders and for youth
584	offenders committed to the division by juvenile courts.
585	(2) The division shall adopt, with the approval of the board, minimum standards for the

586	organization and operation of community-based corrections programs for youth offenders.
587	(3) The division shall place youth offenders committed to it for community-based
588	programs in the most appropriate program based upon the division's evaluation of the youth
589	offender's needs and the division's available resources.
590	Section 26. Section 62A-7-702 is enacted to read:
591	62A-7-702. Case management staff.
592	(1) The division shall provide a sufficient number of case management staff members
593	to provide care, treatment, and supervision for youth offenders on parole and for youth
594	offenders committed to the division by the juvenile courts for community-based programs.
595	(2) (a) Case management staff shall develop treatment programs for each youth
596	offender in the community, provide appropriate services, and monitor individual progress.
597	(b) Progress reports shall be filed every three months with the juvenile court for each
598	youth offender committed to the division for community-based programs and with the authority
599	for each parolee.
500	(c) The authority, in the case of parolees, or the juvenile court, in the case of youth
501	committed to the division for placement in community programs, shall be immediately
502	notified, in writing, of any violation of law or of conditions of parole or placement.
503	(3) Case management staff shall:
504	(a) conduct investigations and make reports requested by the courts to aid them in
505	determining appropriate case dispositions; and
506	(b) conduct investigations and make reports requested by the authority to aid it in
507	making appropriate dispositions in cases of parole, revocation, and termination.
508	Section 27. Section 76-8-306 is amended to read:
509	76-8-306. Obstruction of justice Elements Penalties Exceptions.
510	(1) An actor commits obstruction of justice if the actor, with intent to hinder, delay, or
511	prevent the investigation, apprehension, prosecution, conviction, or punishment of any person
512	regarding conduct that constitutes a criminal offense:
513	(a) provides any person with a weapon;
514	(b) prevents by force, intimidation, or deception, any person from performing any act
515	that might aid in the discovery, apprehension, prosecution, conviction, or punishment of any
516	person;

617	(c) alters, destroys, conceals, or removes any item or other thing;
618	(d) makes, presents, or uses any item or thing known by the actor to be false;
619	(e) harbors or conceals a person;
620	(f) provides a person with transportation, disguise, or other means of avoiding
621	discovery or apprehension;
622	(g) warns any person of impending discovery or apprehension;
623	(h) conceals information that is not privileged and that concerns the offense, after a
624	judge or magistrate has ordered the actor to provide the information; or
625	(i) provides false information regarding a suspect, a witness, the conduct constituting
626	an offense, or any other material aspect of the investigation.
627	(2) (a) As used in this section, "conduct that constitutes a criminal offense" means
628	conduct that would be punishable as a crime and is separate from a violation of this section,
629	and includes:
630	(i) any violation of a criminal statute or ordinance of this state, its political
631	subdivisions, any other state, or any district, possession, or territory of the United States; and
632	(ii) conduct committed by a juvenile which would be a crime if committed by an adult.
633	(b) A violation of a criminal statute that is committed in another state, or any district,
634	possession, or territory of the United States, is a:
635	(i) capital felony if the penalty provided includes death or life imprisonment without
636	parole;
637	(ii) a first degree felony if the penalty provided includes life imprisonment with parole
638	or a maximum term of imprisonment exceeding 15 years;
639	(iii) a second degree felony if the penalty provided exceeds five years;
640	(iv) a third degree felony if the penalty provided includes imprisonment for any period
641	exceeding one year; and
642	(v) a misdemeanor if the penalty provided includes imprisonment for any period of one
643	year or less.
644	(3) The penalties for obstruction of justice are:
645	(a) a second degree felony if the conduct which constitutes an offense would be a
646	capital felony or first degree felony;
647	(b) a third degree felony if:

648	(i) the conduct that constitutes an offense would be a second or third degree felony and
649	the actor violates Subsection (1)(b), (c), (d), (e), or (f);
650	(ii) the conduct that constitutes an offense would be any offense other than a capital or
651	first degree felony and the actor violates Subsection (1)(a); or
652	(iii) the obstruction of justice is presented or committed before a court of law; or
653	(c) a class A misdemeanor for any violation of this section that is not enumerated under
654	Subsection (3)(a) or (b).
655	(4) It is not a defense that the actor was unaware of the level of penalty for the conduct
656	constituting an offense.
657	(5) Subsection (1)(e) does not apply to harboring a youth offender, which is governed
658	by Section [62A-7-106] <u>62A-7-402</u> .
659	(6) Subsection (1)(b) does not apply to:
660	(a) tampering with a juror, which is governed by Section 76-8-508.5;
661	(b) influencing, impeding, or retaliating against a judge or member of the Board of
662	Pardons and Parole, which is governed by Section 76-8-316;
663	(c) tampering with a witness or soliciting or receiving a bribe, which is governed by
664	Section 76-8-508;
665	(d) retaliation against a witness, victim, or informant, which is governed by Section
666	76-8-508.3; or
667	(e) extortion or bribery to dismiss a criminal proceeding, which is governed by Section
668	76-8-509.
669	(7) Notwithstanding Subsection (1), (2), or (3), an actor commits a third degree felony
670	if the actor harbors or conceals an offender who has escaped from official custody as defined in
671	Section 76-8-309.
672	Section 28. Section 76-8-418 is amended to read:
673	76-8-418. Damaging jails.
674	A person who willfully and intentionally breaks down, pulls down, destroys, floods, or
675	otherwise damages any public jail or other place of confinement, including a detention, shelter,
676	or secure confinement facility for juveniles, is guilty of a felony of the third degree.

- 22 -

Section 29. Section **77-37-3** is amended to read:

77-37-3. Bill of Rights.

677

(1) The bill of rights for victims and witnesses is:

- (a) Victims and witnesses have a right to be informed as to the level of protection from intimidation and harm available to them, and from what sources, as they participate in criminal justice proceedings as designated by Section 76-8-508, regarding witness tampering, and Section 76-8-509, regarding threats against a victim. Law enforcement, prosecution, and corrections personnel have the duty to timely provide this information in a form that is useful to the victim.
- (b) Victims and witnesses, including children and their guardians, have a right to be informed and assisted as to their role in the criminal justice process. All criminal justice agencies have the duty to provide this information and assistance.
- (c) Victims and witnesses have a right to clear explanations regarding relevant legal proceedings; these explanations shall be appropriate to the age of child victims and witnesses. All criminal justice agencies have the duty to provide these explanations.
- (d) Victims and witnesses should have a secure waiting area that does not require them to be in close proximity to defendants or the family and friends of defendants. Agencies controlling facilities shall, whenever possible, provide this area.
- (e) Victims are entitled to restitution or reparations, including medical costs, as provided in Title 63, Chapter 25a, Criminal Justice and Substance Abuse, and Sections [62A-7-122] 62A-7-109, 77-38a-302, and 77-27-6. State and local government agencies that serve victims have the duty to have a functional knowledge of the procedures established by the Utah Crime Victims' Reparations Board and to inform victims of these procedures.
- (f) Victims and witnesses have a right to have any personal property returned as provided in Sections 77-24-1 through 77-24-5. Criminal justice agencies shall expeditiously return the property when it is no longer needed for court law enforcement or prosecution purposes.
- (g) Victims and witnesses have the right to reasonable employer intercession services, including pursuing employer cooperation in minimizing employees' loss of pay and other benefits resulting from their participation in the criminal justice process. Officers of the court shall provide these services and shall consider victims' and witnesses' schedules so that activities which conflict can be avoided. Where conflicts cannot be avoided, the victim may request that the responsible agency intercede with employers or other parties.

(h) Victims and witnesses, particularly children, should have a speedy disposition of the entire criminal justice process. All involved public agencies shall establish policies and procedures to encourage speedy disposition of criminal cases.

- (i) Victims and witnesses have the right to timely notice of judicial proceedings they are to attend and timely notice of cancellation of any proceedings. Criminal justice agencies have the duty to provide these notifications. Defense counsel and others have the duty to provide timely notice to prosecution of any continuances or other changes that may be required.
- (j) Victims of sexual offenses have a right to be informed of their right to request voluntary testing for themselves for HIV infection as provided in Section 76-5-503 and to request mandatory testing of the convicted sexual offender for HIV infection as provided in Section 76-5-502. The law enforcement office where the sexual offense is reported shall have the responsibility to inform victims of this right.
- (2) Informational rights of the victim under this chapter are based upon the victim providing his current address and telephone number to the criminal justice agencies involved in the case.
 - Section 30. Section **78-3a-113** is amended to read:

- 78-3a-113. Minor taken into custody by peace officer, private citizen, or probation officer -- Grounds -- Notice requirements -- Release or detention -- Grounds for peace officer to take adult into custody.
 - (1) A minor may be taken into custody by a peace officer without order of the court if:
- (a) in the presence of the officer the minor has violated a state law, federal law, local law, or municipal ordinance;
- (b) there are reasonable grounds to believe the minor has committed an act which if committed by an adult would be a felony;
- (c) the minor is seriously endangered in his surroundings or if the minor seriously endangers others, and immediate removal appears to be necessary for his protection or the protection of others;
- (d) there are reasonable grounds to believe the minor has run away or escaped from his parents, guardian, or custodian; or
- (e) there is reason to believe the minor is subject to the state's compulsory education law and that the minor is absent from school without legitimate or valid excuse, subject to

741 Section 53A-11-105.

744

745

746

747

748

749

750

751

752

753

754

755

756

757

758

759

760

761

762763

764

765

766

767

768

769

770

- 742 (2) (a) A private citizen or a probation officer may take a minor into custody if under 743 the circumstances he could make a citizen's arrest if the minor was an adult.
 - (b) A probation officer may also take a minor into custody under Subsection (1) or if the minor has violated the conditions of probation, if the minor is under the continuing jurisdiction of the juvenile court or in emergency situations in which a peace officer is not immediately available.
 - (3) (a) (i) If an officer or other person takes a minor into temporary custody, he shall without unnecessary delay notify the parents, guardian, or custodian.
 - (ii) The minor shall then be released to the care of his parent or other responsible adult, unless his immediate welfare or the protection of the community requires his detention.
 - (b) If the minor is taken into custody or detention for a violent felony, as defined in Section 76-3-203.5, or an offense in violation of Title 76, Chapter 10, Part 5, Weapons, the officer or other law enforcement agent taking the minor into custody shall, as soon as practicable or as established under Subsection 53A-11-1001(2), notify the school superintendent of the district in which the minor resides or attends school for the purposes of the minor's supervision and student safety.
 - (i) The notice shall disclose only:
 - (A) the name of the minor;
 - (B) the offense for which the minor was taken into custody or detention; and
 - (C) if available, the name of the victim, if the victim:
 - (I) resides in the same school district as the minor; or
 - (II) attends the same school as the minor.
 - (ii) The notice shall be classified as a protected record under Section 63-2-304.
 - (iii) All other records disclosures are governed by Title 63, Chapter 2, Government Records Access and Management Act and the Federal Family Educational Rights and Privacy Act.
 - (c) Employees of a governmental agency are immune from any criminal liability for providing or failing to provide the information required by this section unless the person acts or fails to act due to malice, gross negligence, or deliberate indifference to the consequences.
 - (d) Before the minor is released, the parent or other person to whom the minor is

released shall be required to sign a written promise on forms supplied by the court to bring the minor to the court at a time set or to be set by the court.

- (4) (a) A minor may not be held in temporary custody by law enforcement any longer than is reasonably necessary to obtain his name, age, residence, and other necessary information and to contact his parents, guardian, or custodian.
- (b) If the minor is not released under Subsection (3), he shall be taken to a place of detention or shelter without unnecessary delay.
- (5) (a) The person who takes a minor to a detention or shelter facility shall promptly file with the detention or shelter facility a written report on a form provided by the division stating the details of the presently alleged offense, the facts which bring the minor within the jurisdiction of the juvenile court, and the reason the minor was not released by law enforcement.
- (b) (i) The designated youth corrections facility staff person shall immediately review the form and determine, based on the guidelines for detention admissions established by the Division of Juvenile Justice Services under [Sections 62A-7-104 and 62A-7-205] Section 62A-7-202, whether to admit the minor to secure detention, admit the minor to home detention, place the minor in a placement other than detention, or return the minor home upon written promise to bring the minor to the court at a time set, or without restriction.
- (ii) If the designated youth corrections facility staff person determines to admit the minor to home detention, that staff person shall notify the juvenile court of that determination. The court shall order that notice be provided to the designated persons in the local law enforcement agency and the school or transferee school, if applicable, which the minor attends of the home detention. The designated persons may receive the information for purposes of the minor's supervision and student safety.
- (iii) Any employee of the local law enforcement agency and the school which the minor attends who discloses the notification of home detention is not:
- (A) civilly liable except when disclosure constitutes fraud or willful misconduct as provided in Section 63-30d-202; and
- (B) civilly or criminally liable except when disclosure constitutes a knowing violation of Section 63-2-801.
 - (c) A minor may not be admitted to detention unless the minor is detainable based on

the guidelines or the minor has been brought to detention pursuant to a judicial order or division warrant pursuant to [Subsection 62A-7-112(8)] Section 62A-7-504.

- (d) If a minor taken to detention does not qualify for admission under the guidelines established by the division under Sections 62A-7-104 and 62A-7-205, detention staff shall arrange appropriate placement.
- (e) If a minor is taken into custody and admitted to a secure detention or shelter facility, facility staff shall immediately notify the minor's parents, guardian, or custodian and shall promptly notify the court of the placement.
- (f) If the minor is admitted to a secure detention or shelter facility outside the county of his residence and it is determined in the hearing held under Subsection 78-3a-114(3) that detention shall continue, the judge or commissioner shall direct the sheriff of the county of the minor's residence to transport the minor to a detention or shelter facility as provided in this section.
- (6) A person may be taken into custody by a peace officer without a court order if the person is in apparent violation of a protective order or if there is reason to believe that a minor is being abused by the person and any of the situations outlined in Section 77-7-2 exist.
- 819 Section 31. **Repealer.**
- This bill repeals:

803

804

805

806

807

808

809

810

811

812

813

814

815

816

817

- 821 Section **62A-7-204**, **Detention -- Home detention services**.
- Section **62A-7-205**, **Detention -- Admission guidelines**.
- 823 Section 32. **Effective date.**
- If approved by two-thirds of all the members elected to each house, this bill takes effect
 upon approval by the governor, or the day following the constitutional time limit of Utah
 Constitution Article VII, Section 8, without the governor's signature, or in the case of a veto,
 the date of veto override.

Legislative Review Note as of 12-7-04 8:42 AM

Based on a limited legal review, this legislation has not been determined to have a high probability of being held unconstitutional.

Office of Legislative Research and General Counsel

Interim Committee Note as of 12-08-04 3:21 PM

The Law Enforcement and Criminal Justice Interim Committee recommended this bill.

iscal Note	Juvenile Justice Recodification	15-Jan-05
ll Number HB0028		5:17 PM
State Impact		
No fiscal impact.		
Individual and Business	Impact	
No fiscal impact.		

Office of the Legislative Fiscal Analyst